

Message Text

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65/16

ORIGIN ACDA-10

INFO OCT-01 ISO-00 ERDA-05 CIAE-00 EUR-12 H-02 INR-07

IO-10 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01

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OSD: LMICHAEL

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FM SECSTATE WASHDC

TO USMISSION NATO PRIORITY

AMEMBASSY BONN PRIORITY

INFO AMEMBASSY LONDON

USDEL MBFR VIENNA

USNMR SHAPE

USCINCEUR

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C O R R E C T E D C O P Y (PARA 2 LINE 4 OMITTED)

E.O. 11652: GDS

TAGS: PARM, NATO, MBFR

SUBJECT: MBFR: EQUIPMENT LIMITATIONS PROBLEM

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REF: A. BONN 16981 DTG 161712Z OCT 75

-----B. NATO 5648 DTG 161840Z OCT 75
-----C. MBFR VIENNA 475 DTG 161815Z OCT 75
-----D.BONN 16552 DTG 081659Z OCT 75

1. MISSION SHOULD, AFTER CONSULTING WITH FRG DEL, INTRODUCE INTO THE SPC PROPOSED REVISIONS FOR PARAS 3 AND 5 OF DRAFT GUIDANCE AS SET FORTH BELOW. MISSION SHOULD STATE THAT ALTHOUGH WE CANNOT ACCEPT TRANSFERRING PARA 10 OF GUIDANCE TO PARA 5, WE OFFER THESE REVISIONS IN AN EFFORT TO MEET ALLIED CONCERNS.

2. MISSION SHOULD TABLE THE FOLLOWING LANGUAGE FOR PARA 3 OF GUIDANCE. (QUOTE STARTS WITH FIFTH SENTENCE OF PARA.)

BEGIN TEXT.

"...THEY SHOULD EMPHASIZE THAT THOUGH THE NEW ALLIED MOVE TAKES INTO ACCOUNT CONCERNS EXPRESSED BY THE EASTERN SIDE ABOUT NUCLEAR AND AIR ELEMENTS, IT CONSTITUTES A UNIQUE OFFER AND IS NOT A STEP TOWARD FURTHER REDUCTIONS IN

NUCLEAR OR AIR FORCES OR IN EQUIPMENT.

"IF AND WHEN PRESSED BY THE EASTERN SIDE CONCERNING THE INCLUSION OF ADDITIONAL NUCLEAR EQUIPMENT, THE ALLIES SHOULD REFER TO THE UNIQUE CHARACTER OF THE OFFER MADE AND STATE THAT THE DISCUSSION SHOULD CONCENTRATE ON THE ELEMENTS OF THIS OFFER. IF FURTHER PRESSED CONCERNING NON-US ALLIED EQUIPMENT, THE ALLIES SHOULD MAKE CLEAR AS APPROPRIATE THAT NON-US ALLIED EQUIPMENT IS NOT PART OF THE NATO OFFER. THE ALLIED NEGOTIATORS SHOULD FIRMLY RESIST ANY EASTERN ATTEMPTS TO SEEK FURTHER WESTERN NUCLEAR, AIR, OR OTHER EQUIPMENT REDUCTIONS IN PHASE I OR TO SEEK COMMITMENTS TO SUCH WESTERN REDUCTIONS IN PHASE II."
END TEXT.

3. TO MEET FRG CONCERN THAT THE "NOT PART OF THE NATO OFFER" SENTENCE IN PARA 3 APPLIES TO REDUCTIONS ONLY (REPORTED PARA 5, REF B), MISSION SHOULD PROPOSE ADDITION

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OF THAT SENTENCE TO THE END OF PARA 5 AS WELL. THIS WOULD FOLLOW LANGUAGE SUGGESTED BY USDEL MBFR. (REF C, PARA 9). NEW PARA 5 WOULD READ AS FOLLOWS: BEGIN TEXT.

"AS NECESSARY TO MEET EASTERN PRESSURE, ALLIED NEGOTIATORS SHOULD MAKE CLEAR THAT THEY ARE WILLING TO DISCUSS THE ISSUES OF WHAT ARMAMENTS SHOULD BE LIMITED AND THE NATURE OF SUCH LIMITATIONS ONLY AFTER THE PRINCIPLES OF THE

REDUCTIONS HAVE BEEN THOROUGHLY EXPLORED.

"THEY SHOULD TELL THE EAST THAT THEY ARE NOT WILLING TO GO INTO THIS DIFFICULT ISSUE IN ANY WAY UNTIL THEY HAVE RECEIVED AN INSTRUCTED RESPONSE AS TO WHETHER THE EAST IS WILLING TO CONSIDER POSITIVELY THE BASIC ELEMENTS OF THE WESTERN PROPOSAL. FURTHERMORE, BECAUSE THE ENTIRE ISSUE OF ARMAMENT LIMITATIONS IS A HIGHLY COMPLEX AND DIFFICULT ONE, SUCH A DISCUSSION COULD PREMATURELY SIDETRACK THE NEGOTIATION INTO DETAIL.

"IF FURTHER PRESSED CONCERNING NON-US ALLIED EQUIPMENT, THE ALLIES SHOULD MAKE CLEAR AS APPROPRIATE THAT NON-US ALLIED EQUIPMENT IS NOT PART OF THE NATO OFFER." END TEXT.

4. EMBASSY BONN SHOULD INFORM RUTH AS APPROPRIATE OF THE FOREGOING AND ALSO THAT WE HAVE REVISED FRG INSERT (REF A) UNDER REVIEW. REVISED PARA 3 OF GUIDANCE IN PARA 2 ABOVE IS LANGUAGE AGREED BETWEEN US AND FRG, EXCEPT THAT IT LEAVES OUT PARENTHETICAL EXPRESSION WHICH RUTH WANTED TO INSERT CONCERNING REDUCTIONS (REF D). EMBASSY SHOULD INFORM RUTH THAT WE SUPPORT FRG POSITION THAT REDUCTIONS OF NON-US ALLIED EQUIPMENT ARE UNACCEPTABLE TO

NATO IN EITHER PHASE AND AS STATED IN THE DRAFT GUIDANCE, ARE PREPARED TO STATE THIS POSITION TO THE EAST WITH RESPECT TO PHASE I AT THE APPROPRIATE TIME. HOWEVER, IN OUR VIEW, TO MAKE THIS POINT TO THE EAST WITH RESPECT TO PHASE II WOULD PLACE THE WEST IN AN UNNECESSARILY NEGATIVE DECLARATORY POSTURE. SUCH A POSTURE WOULD NOT ONLY DISCOURAGE EASTERN INTEREST IN OPTION III BUT WOULD ALSO INEVITABLY LEAD PREMATURELY TO THE DISCUSSION OF PHASE II ISSUES SUCH AS THE SIZE AND TIMING OF EUROPEAN REDUCTIONS,
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WHICH WE AND, WE BELIEVE, ALSO THE FRG WANT TO AVOID. INGERSOLL

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Message Attributes

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